



# **OIL AND GAS SECURITY EXERCISE IN THE PHILIPPINES**

**The 2<sup>nd</sup> APEC Oil and Gas Security Network Forum  
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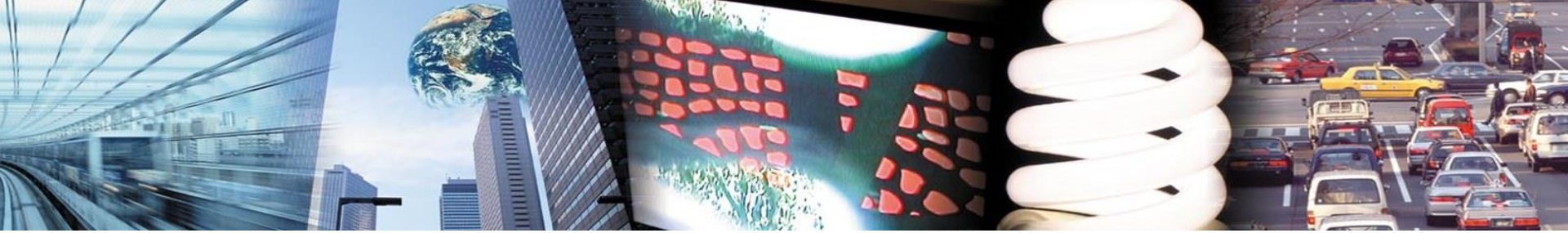


Asia-Pacific  
Economic Cooperation



# Outline of the Presentation

1. Background Information
2. 1<sup>st</sup> Oil and Gas Scenario
  - RP response to 1<sup>st</sup> scenario
3. 2<sup>nd</sup> Oil and Gas Scenario
  - RP response to 2<sup>nd</sup> scenario
4. 3<sup>rd</sup> Oil and Gas Scenario
  - RP response to 3<sup>rd</sup> scenario



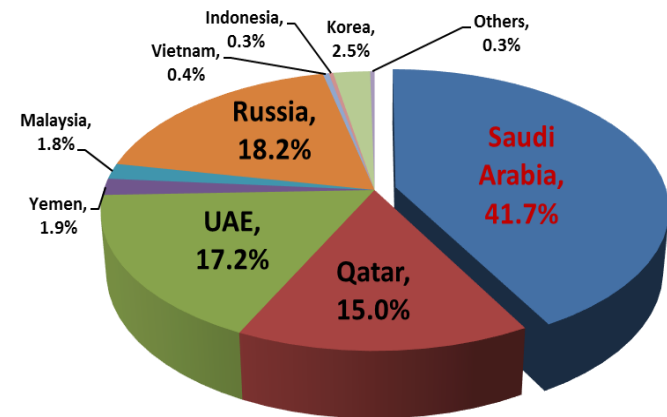
# BACKGROUND INFORMATION



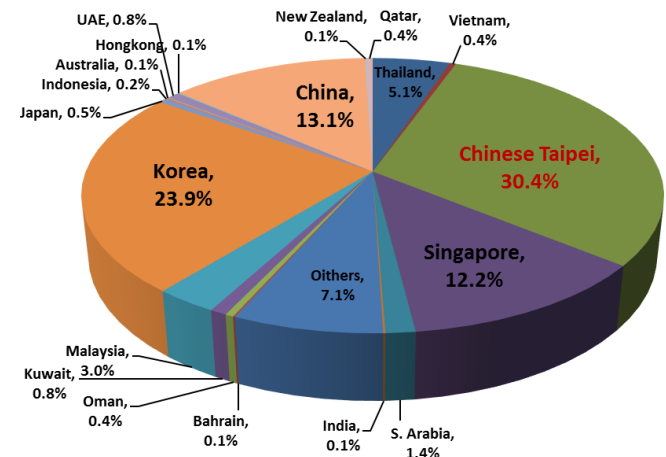
# Supply Side – Crude Oil

- **Crude oil production in the Philippines is very limited. Crude oil import dependency at around 90%**
- About **76%** of crude oil imports came from **ME** with **Saudi Arabia** providing the largest share
- **Petroleum product imports increased** at AARG of 1.8% (2004-2013).
- In 2013, **30.4%** of total product import was sourced from **Chinese Taipei.**
- There are **2 operational refineries**, namely Petron Bataan Refinery and Pilipinas Shell Refinery with total capacity of 285.2 (MB/D).

Crude Oil Import Sources, 2013



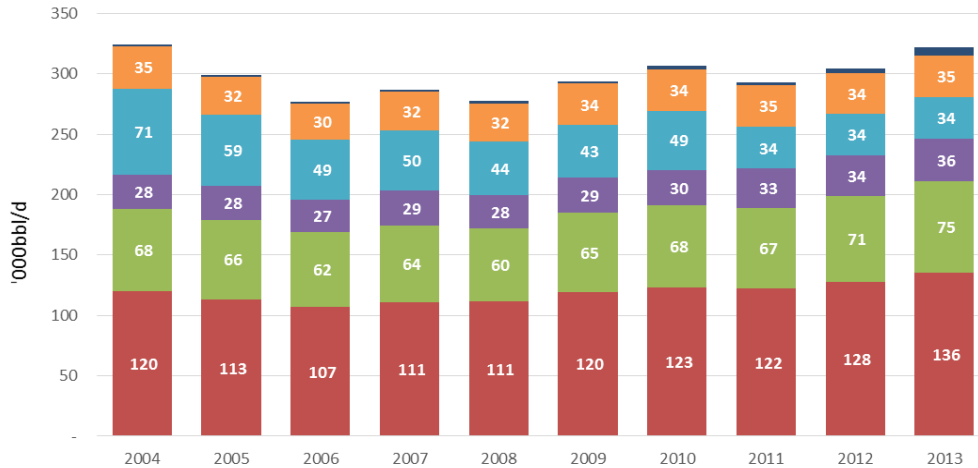
Petroleum Product Import Sources, 2013



Source: OIMB-DOE

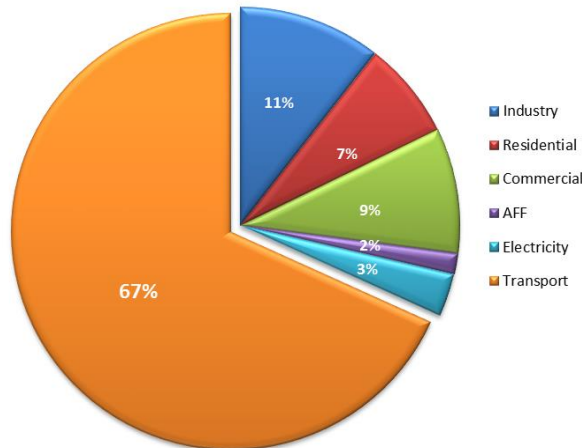
# Demand Side – Oil Products

Oil Demand



Source: OIMB-DOE

Oil Demand by Sector, 2013



Source: OIMB-DOE

- In 2013, oil demand was at **322 MB/D**
- **Diesel oil** was the most consumed product (**42% share**), followed by **gasoline** at **23.0%**.
- The **transport sector** accounted for **the largest share (almost 70%)**
- **Fuel demand** is expected to **increase by 3.1% annually** (draft 6<sup>th</sup> Outlook Edition).
  - More than double in 2040, from 13.5 Mtoe in 2013 to 31.0 Mtoe.



# Overview of the Natural Gas Industry

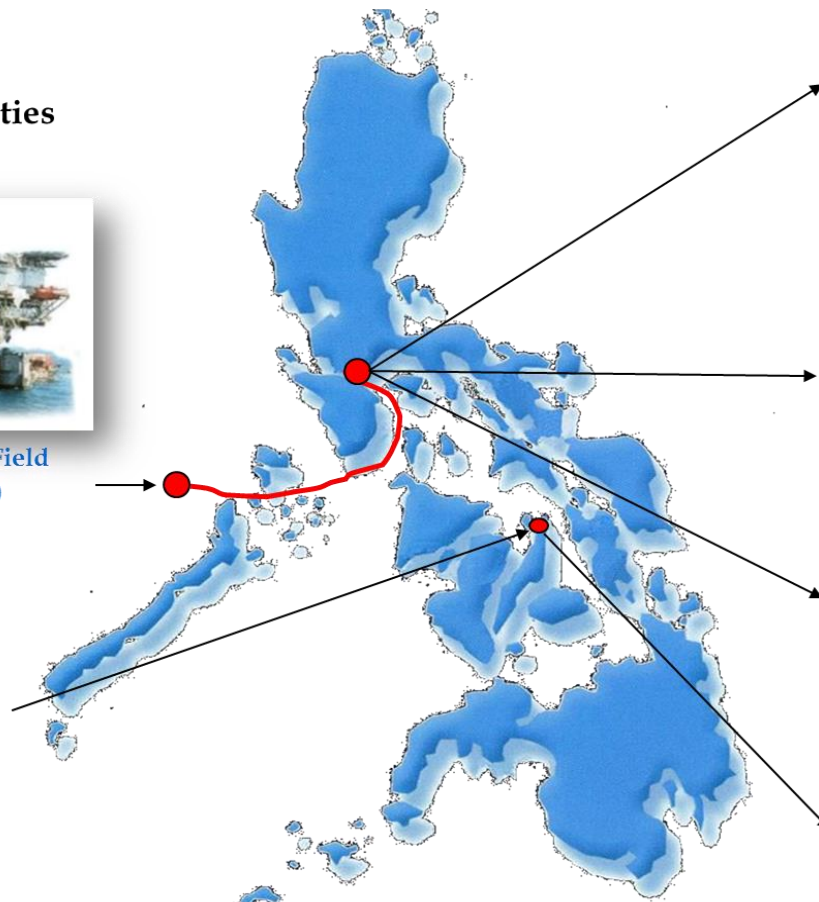
## Current Facilities and Users



Malampaya Gas Field  
2.7 TCF (2001)



Libertad Gas Field  
0.6 BCF (2006)



2,861 MW Installed Capacity



3 Power Plants in Batangas



Industry



Transport



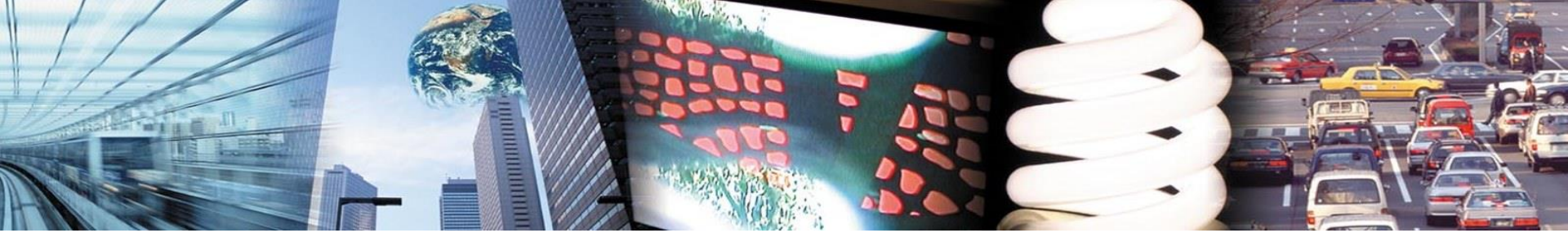
1 MW Desco Power Plant

**About 98%** of gas demand is allocated for power generation



# Emergency Measures

- National Disaster Risk Reduction & Management Council (NDRRMC)
  - Coordinate all efforts and measures to ensure protection and welfare of the public
  - Advise the President on the status of disaster preparedness, prevention, mitigation, response and rehabilitation operations.
  
- Inter-agency Energy Contingency Committee (IECC)
  - Created through Administrative Order (A.O.) in 2011
  - Precautionary measure to ensure that the necessary preparations are in place
  - Recognizes the need to study and evaluate the existing strategy and contingency plan.
  
- Oil Contingency Plan of 2002



# 1<sup>ST</sup> STAGE SCENARIO

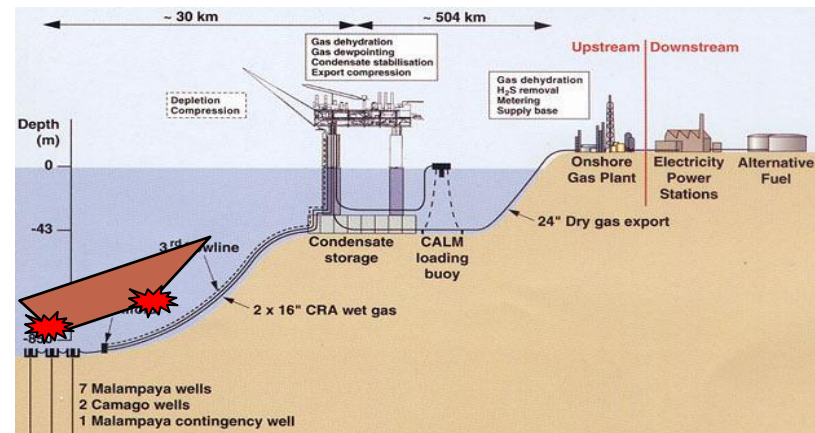




# 1<sup>st</sup> Stage of Oil & Gas Emergency Scenario



No backup pipeline for transporting natural gas



- A collision of cargo ship and oil tanker due to mishandling resulted in **cargo ship to sink** in waters between Mindoro and Palawan where the Malampaya underwater gas pipeline is situated. The sank cargo ship reached the seabed and **hit the pipeline causing leaks**.
- The **leaks** resulted in **total shutdown of Malampaya** as natural gas cannot be transported to the Gas Processing Plant in Batangas.



# 1<sup>st</sup> Stage of Oil & Gas Emergency Scenario

## Video

Legion (m)  
0  
-43

3" flowline  
Subsea  
2 x 16" CRA wet gas

Condensate storage  
CALM loading buoy  
24" Dry gas export

Onshore Gas Plant  
Electricity Power Stations  
Altern Fu

7 Malampaya wells  
2 Camago wells  
1 Malampaya contingency well

Courtesy: OMB OGE, Shell Philippines Exploration, S.V., and latestnewslink.com

**APERC** Cargo ship sank in waters between Mindoro and Palawan



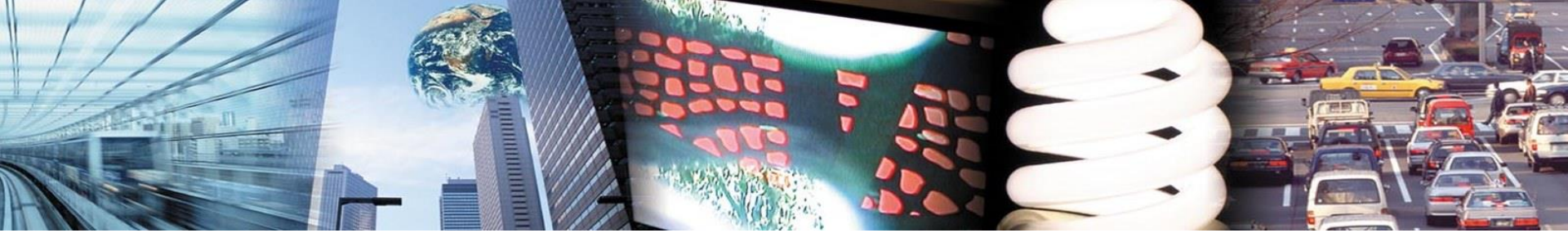


## Situation of the Incident

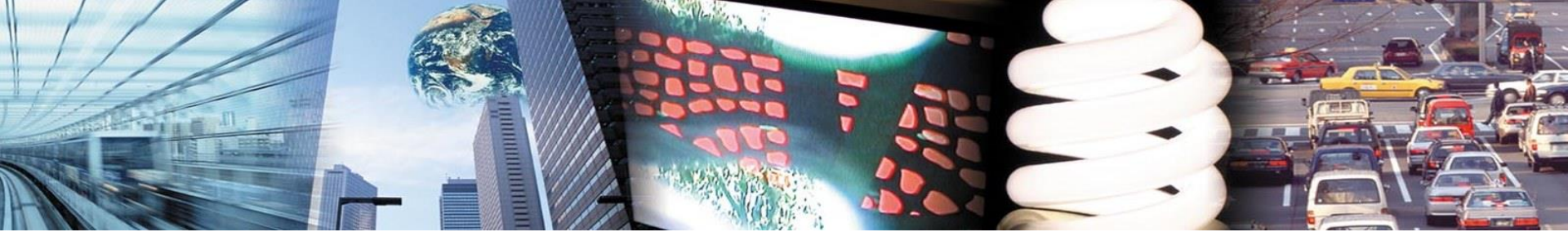
- Repair of underwater pipeline



- Shutdown causes a loss of **312 MMCF/D (8.83 MMCM/D)** to fuel the 3 gas power plants, or equivalent to around 60 MB/D of diesel (if diesel will be used as substitute fuel).

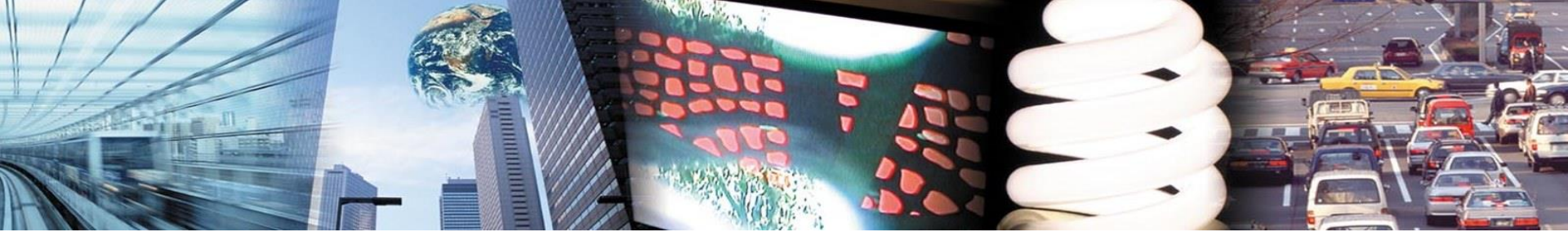


# Philippines Response to 1<sup>st</sup> Scenario



## Emergency Arrangements

- Convene a coordination meeting among concerned energy companies for the initial assessment of damage/impact
- Conduct Inventory of available supply of electricity including schedule of maintenance shutdown by other power plants
- Issue official press release on the current gas supply situation
- Assess impact on power rates
- Heighten the security in the pipeline leg that has been affected by the accident



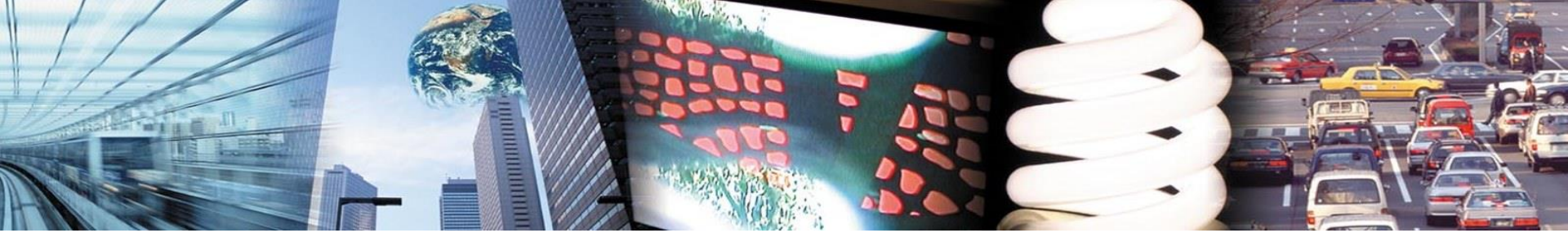
## **Economic and Social Impacts (Direct and Indirect)**

- Loss of 312 MMCF/D (8.83 MMCM/D) due to shutdown of Malampaya or a total of 9,360 MMCF for 30 days
- Loss of gross revenue of around USD 56 million from production share of government
- Reduce power generation output by almost 1200 MW
- Increase in estimated price of electricity from USD 0.16/kwh to USD 0.50/kwh or translated to USD 422 million for 30 days



## Measures to Secure Energy Supply

- Optimize use of line pack (gas that remains in the pipeline)
- Secure supply of alternate fuels
- Re-scheduling of maintenance schedule activities of other power generating plants
- Utilize available existing capacities from IPPs
- Ensure immediate run of standby oil based power plants, if needed/required



## Measures to Control Energy Demand

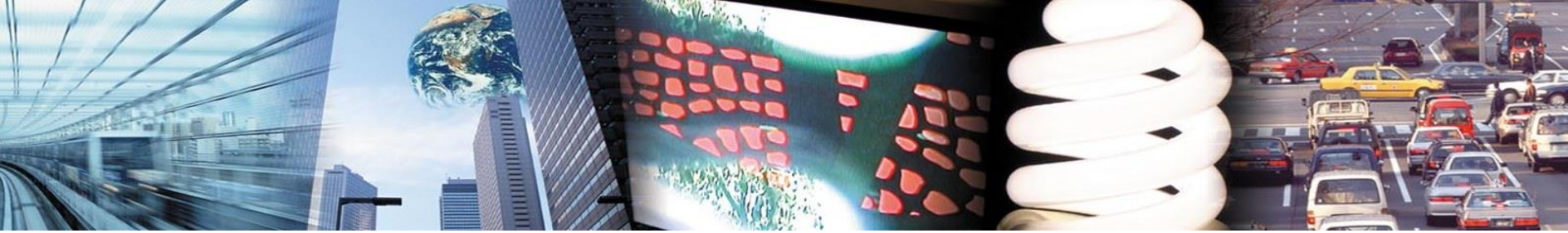
- Employ Interruptible Load Program (ILP ) to reduce demand during peak hours
- Schedule rotating black out with priority to sectoral requirements
- Implement Energy Conservation Measures
  - Demand side management – shifting of operating hours of manufacturing plants to off-peak hours
  - Mandate all government agencies, shopping malls and commercial establishments to set their air conditioner units to 25 degrees Celsius





## Challenges for Improvement in Emergency Responses

- Restriction in importation of natural gas due to absence of required infrastructure
- Investment intensive in development of upstream exploration and downstream infrastructure
- No strategic gas reserves.
- Absence of Natural Gas Contingency Plan



## 2<sup>ND</sup> STAGE SCENARIO





# Petron Bataan Oil Refinery



*Source: Petron*

- Located in Limay, Bataan.
- Consists of 3 distillation units: Distillation Unit 1 with 55 MBSD capacity; Distillation Unit 2 with 100 MBSD capacity; and Distillation Unit 3 with 25 MBSD.
- Contributes about 63% to total domestic refinery capacity.
- Also threatened by natural disaster



## 2<sup>nd</sup> Stage of Oil & Gas Emergency Scenario

- **After three (3) weeks after the Malampaya incident, a very strong typhoon** similar to typhoon Haiyan in 2013, hit Bataan province, which **caused damage to Petron Refinery.**
- **Distillation Units 1 and 2 installation process were damaged** after the typhoon that resulted in **total loss of production of fuel products.** While **Distillation Unit 3** is also **somewhat damaged.**



Source: NASA on typhoon Haiyan



Source: Charisma Sayat/AFP



# 2<sup>nd</sup> Stage of Oil & Gas Emergency Scenario

## Video

**APERC** Bataan province and damaged the Petron refinery complex.

Courtesy: NASA





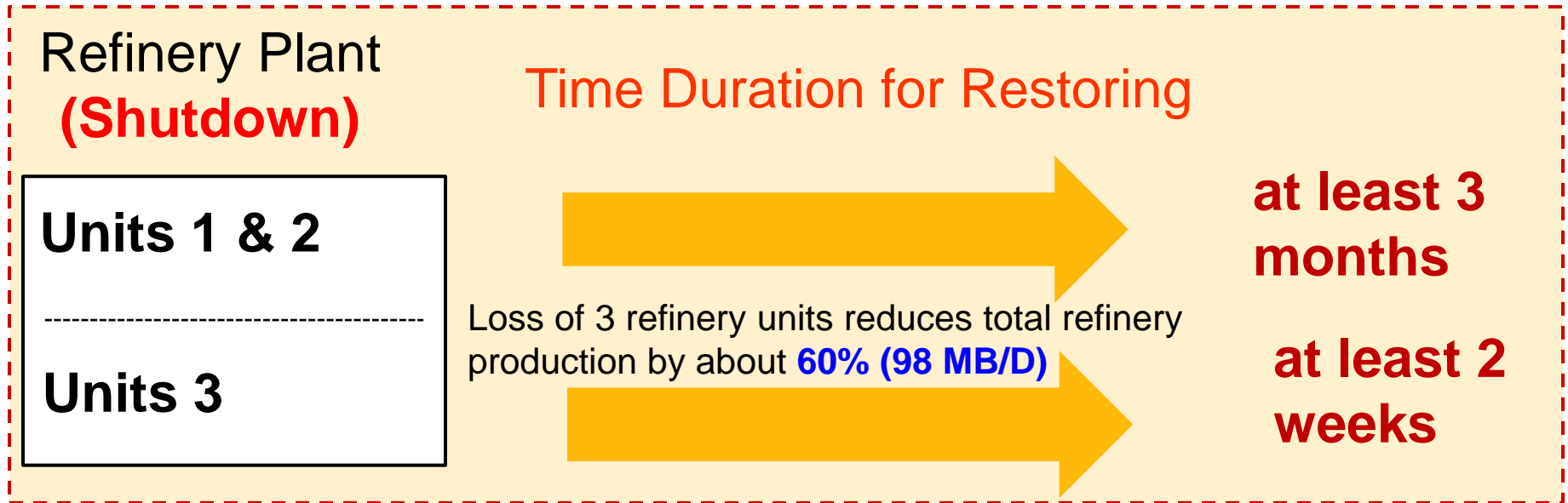
# Situation of the Incident

## 1<sup>st</sup> Incident



3 weeks after

## 2<sup>nd</sup> Incident





# Philippines Response to 2<sup>nd</sup> Scenario



## **Emergency Arrangements**

### **Upon Detection, and During and Post Typhoon**

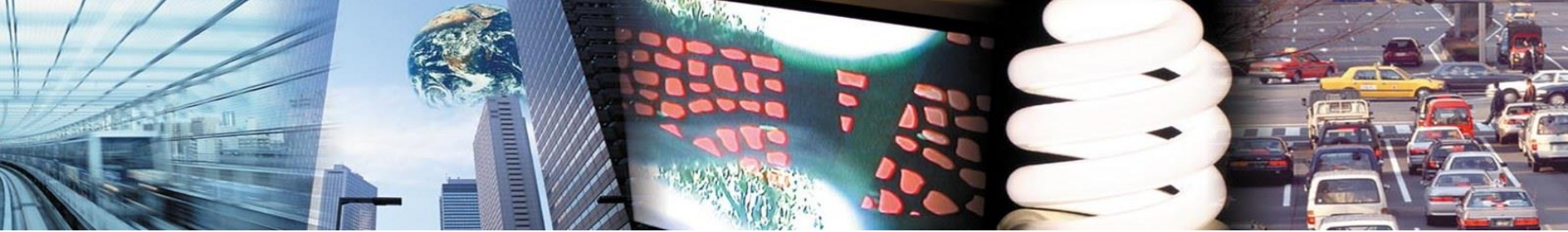
- Convene NDRRMC
  - Pre-Disaster Risk Assessment
  - Energy – Convene Inter-agency Energy Contingency Committee
- Request oil companies to update their action plans before the typhoon
- Rapid Damage and Needs Assessment
- Post Disaster Risk Assessment
- Daily reporting and monitoring of inventory and replenishment





## **Economic and Social Impacts (Direct and Indirect)**

- Loss of 98 MB/D of oil supply due to shutdown of Petron, which is about 30% reduction in total oil supply
- Transport will be greatly affected as 70% of oil supply is consumed by the sector
  - 42% of oil supply is diesel
  - About 40% of refinery production is diesel
- Power sector, specifically in missionary areas, will also be affected (although less than 10% of total supply is devoted for power generation)



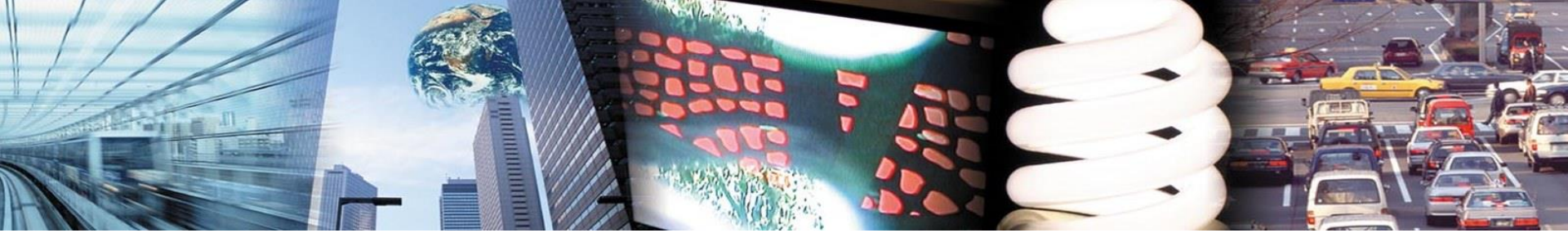
## Measures to Secure Energy Supply

- Increase imports from existing sources
- Diversify import sources of refined products from other potential sources
- Allow post compliance of import documents
- Propose temporary lifting of 15-day inventory for refined petroleum products
- Enforce Mutual Product Sharing (Big 3 oil companies)
- Propose increase biofuels blend rate
- Ensure forex availability for oil imports



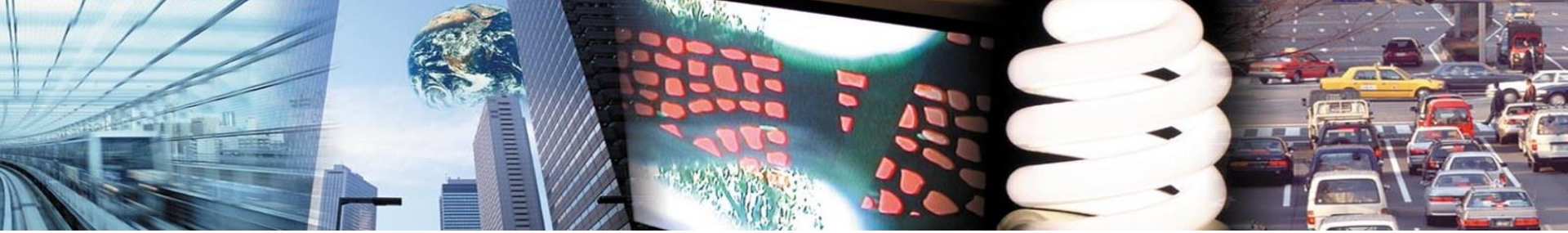
## Measures to Control Energy Demand

- Enforce Energy conservation measures
  - Limit operating hours of gas station, shopping mall, stores and other entertainment places
  - Car pooling
  - Four-day work and school in urban areas
  - Limit use of government vehicles (prioritization)
  - Implement “transport volume reduction” scheme
  - Ban of vehicles except in line of public service (12mn-4am)
  - Implement carless days
  
- Implement fuel allocation



## Challenges for Improvement in Emergency Responses

- Timely delivery of foods/goods
- Assuring business continuity plans are crafted by all oil stakeholders
- Conducting of simulation and drills of emergency preparedness plan
- Updating contingency plan
- Implementing effective and timely dissemination of information to the public



# 3<sup>RD</sup> STAGE SCENARIO

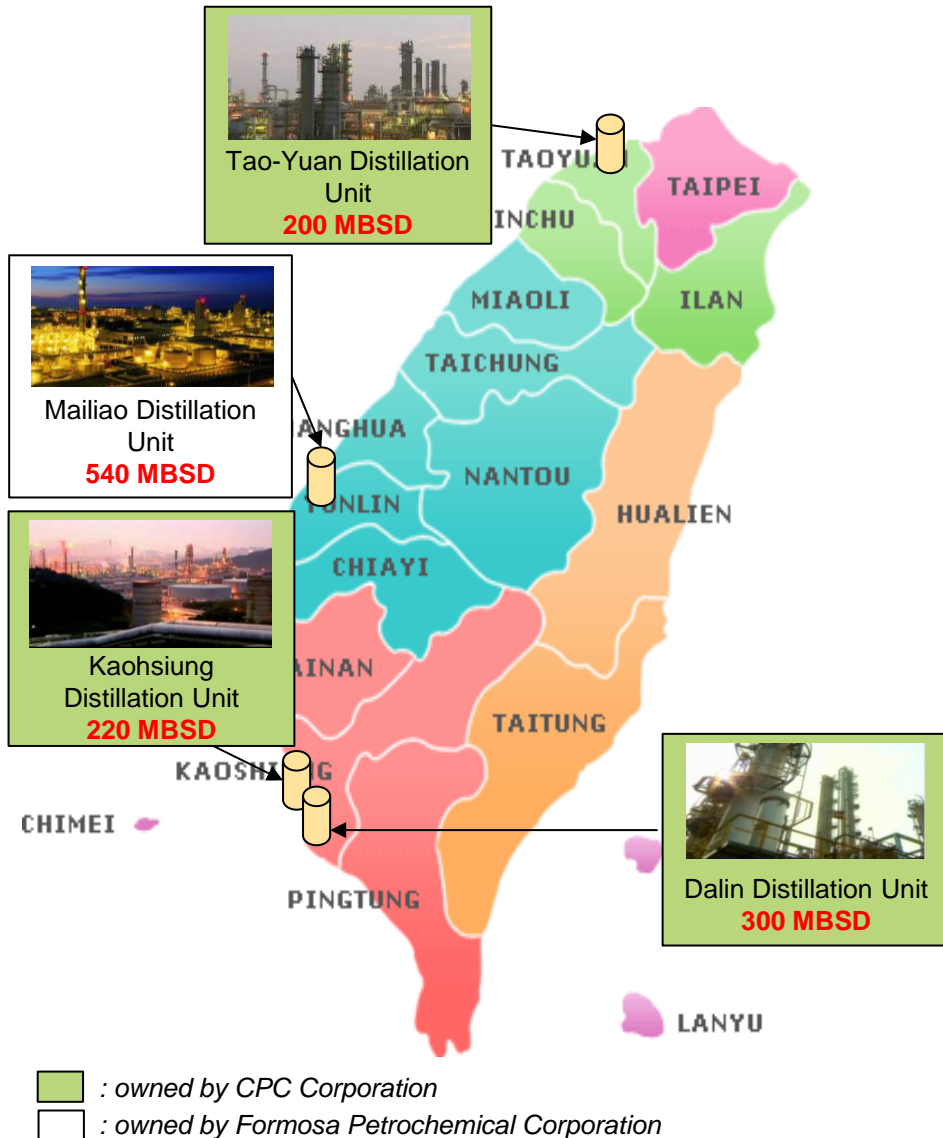




## 3<sup>rd</sup> Stage of Oil & Gas Emergency Scenario

- **The strong typhoon** that hit the Philippines also **made a landfall in Chinese Taipei 3 days after**, specifically in the southern part, and **caused damage to two (2) Oil Refinery Facilities (Kaohsiung and Dalin)**. As a result, **these refinery facilities will be out of operation**.
- Since Kaohsiung distillation unit will be retired in December 2015, then **repair of damaged installation process** is applied **for Dalin** distillation unit, which is expected to **take at least one (1) month**.

# Overview of Chinese Taipei Oil Refinery



- Chinese Taipei has 4 oil refineries with total capacity of 1,260 MB/D in 2013.
- Kaohsiung distillation unit will close by the end of December 2015 and its oil-refining operations will be gradually transferred to the Dalin Refinery.
- The Philippines imported 30.4% of oil product from Chinese Taipei in 2013.
- Around 70% of imports from Chinese Taipei was diesel (2013).



# 3<sup>rd</sup> Stage of Oil & Gas Emergency Scenario

## Video

Kaohsiung

Asia-Pacific Energy Resources Channel  
**APERC**

**APERC** has decided to reduce oil product exports by 30 percent.







## 3<sup>rd</sup> Stage of Oil & Gas Emergency Scenario

- Considering this situation, **the Chinese Taipei Government** decided, one week after the incident, to **reduce oil product export**.
- As a result, **export quantity of oil product to the Philippines reduces by 30%** (import from Chinese Taipei in 2013 was about 51 MB/D), or about 9% reduction in total imports.



Source: [www.viator.com](http://www.viator.com)



# Situation of the Incident

## 2<sup>nd</sup> Incident

Refinery Plant  
(Shutdown)

Units 1 & 2

Units 3

Time Duration for Restoring

Loss of 3 refinery units reduces total refinery production by about **60% (98 MB/D)**

at least 3 months

at least 2 weeks

## 3<sup>rd</sup> Incident

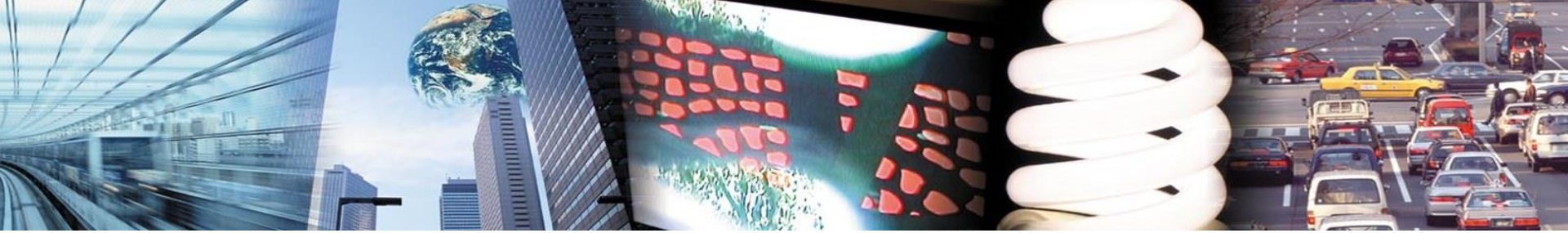
**+** 3 days after

Refinery Plant  
(Shutdown)

Dalin  
Refinery Unit

Time Duration for Restoring

at least 1 month

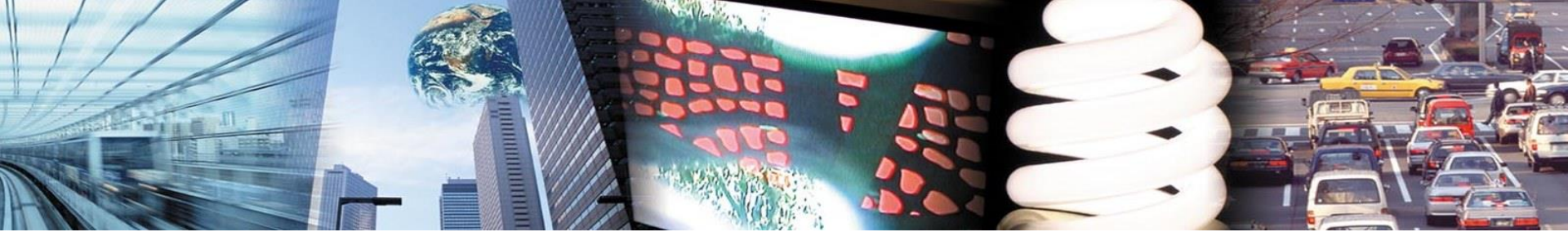


# Philippines Response to 3rd Scenario



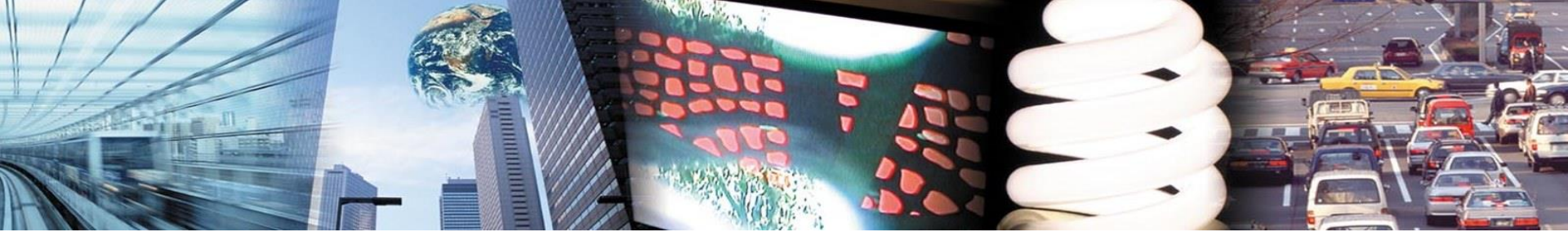
## Emergency Arrangements

- Continue meeting with the Inter-Agency Energy Contingency Committee
- Advise the oil company/ies concerned to look for other supply sources, other than ASEAN.
- Request other oil company/ies to increase their importation



## **Economic and Social Impacts (Direct and Indirect)**

- Deficit of around 35% in the total oil supply (compounded supply shortfall)
  - 9% reduction in imports due to Chinese Taipei's decision
  - 30% reduction in oil supply from Petron refinery shutdown
- 35 % reduction in oil supply for all sector
  - Reduced mobility of goods and people (all modes of transport)
- Reduced available capacity for peak load (from oil-based power plants) with 15 thousand barrels per day of diesel requirement.



## Measures to Secure Energy Supply

- Intensify securing import sources from existing and potential suppliers (spot market)

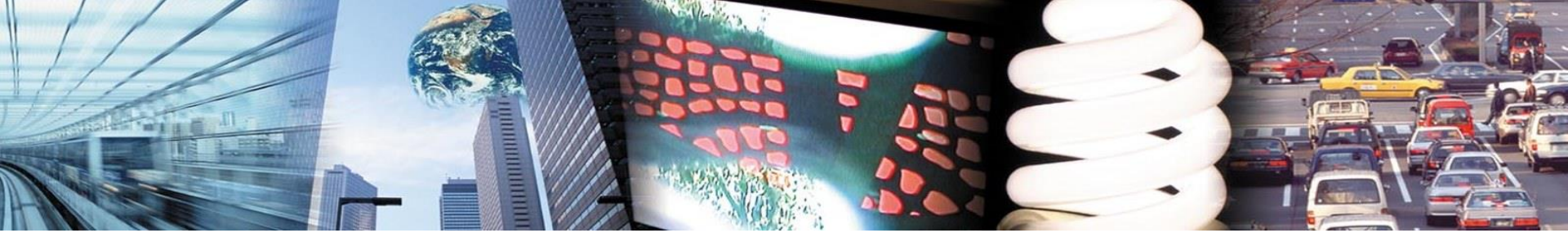
- **Invoke/tap the regional supply cooperation in the ASEAN (APSA)**

- Continue to ensure FOREX availability for oil imports



## Measures to Control Energy Demand

- Continue enforcement and intensify energy conservation measures as implemented in the 2<sup>nd</sup> Scenario
- Continue implementation of Fuel Rationing
  - Food production and transport
  - Hospitals and health care facilities
  - Power generation
  - Transport (Public and cargo land transportation; Private land transportation; Domestic shipping; Domestic aviation)
  - Industry
  - Government, Armed Forces and Police
  - International shipping and aviation
  - Residential
  - Diplomatic



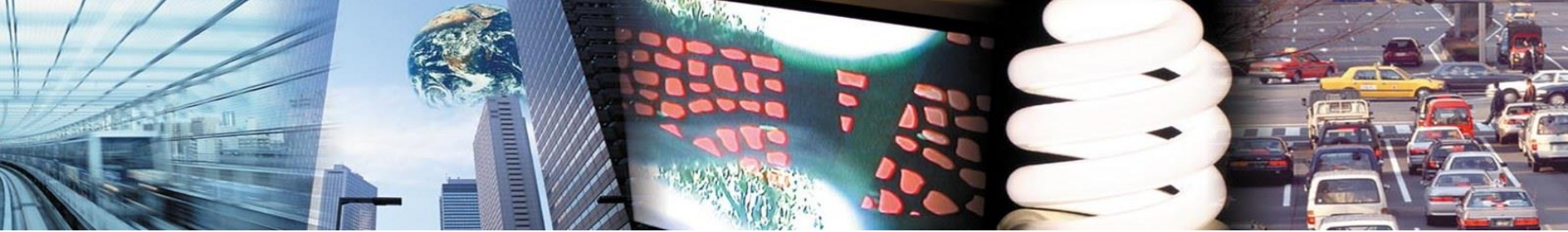
## Challenges for Improvement in Emergency Responses

- Establishing strategic stockpiling (crude oil and refined products).
- Exploring development of joint emergency stocks with other countries through bilateral or regional framework.
- Exploring securing emergency stocks of other countries with large strategic oil stockholding.



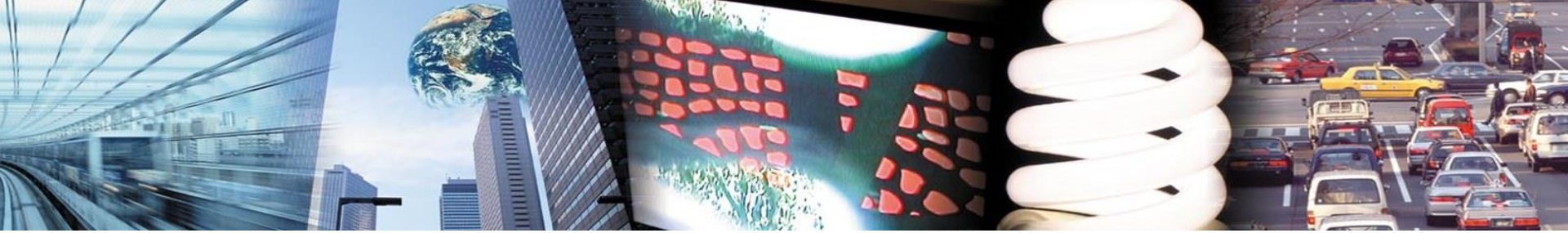


# **General Comments from Experts on Philippines Response**



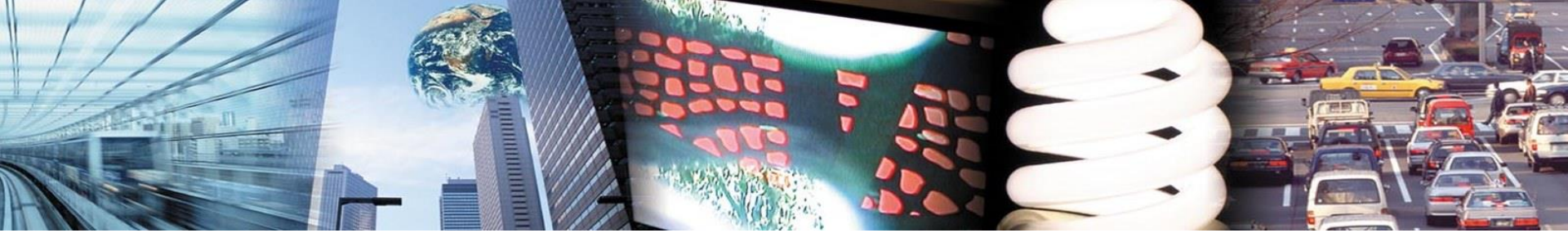
## Comments/Suggestions (Scenario 1)

- Importance of governance, structure and reporting process to bring information to higher levels are critical.
- Understand how the grid can easily tap other available resources.
- Create a special communication team.
- LNG infrastructure must be put in place as part of solution.
- Consider redundancy to avoid total shutdown



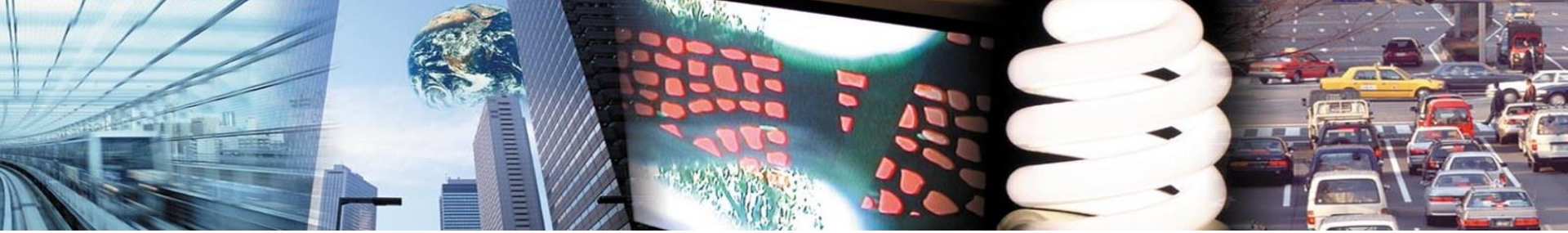
## Comments/Suggestions (Scenarios 2 & 3)

- Prioritize the increase in supply rather than demand measures taking into account the economic and social impact of such.
- Important to know the market system to determine the availability of products including shipping time.
- There must be plan A and B in securing additional supply. Where is the available supply (spot markets)?
  - Mapping of import sources of products.
- Consider larger inventory or stockpiling to give more time to secure additional imports.



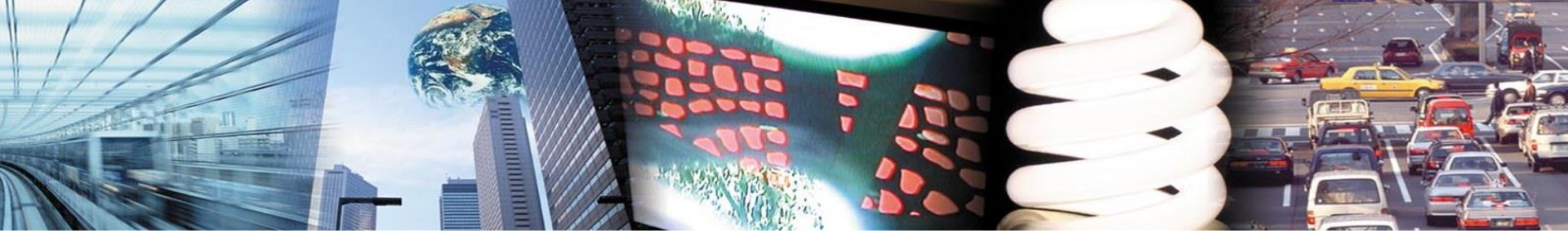
## Comments/Suggestions (Scenarios 2 & 3)

- There must be full knowledge of economic impact as without proper assessment policies will be misled.
  - How much of the public transport system would be affected?
- Establish a cooperation framework with those economies with emergency stocks
  - Access emergency stocks of other economies
- Communication campaign nationwide calling to save fuel and energy.



## General Comments

- Focus on the policy barriers to be better prepared on what to do.
- Institutionalize the conduct of exercise or simulation to be jointly conducted by the government and industry.
- Get the historical actual cases on how the economy or government responded or addressed the supply emergency as these will serve as learning exercises.
- Need for good governance to ensure that the welfare of the people is addressed



**Thank you very much  
for your attention**

**<http://aperc.ieej.or.jp>**